### Economic Aspects of Transformation

A Changing Role of the Government I.Maly, Masaryk University Brno

#### Content

- Introduction
  - From a centrally planned command economy to a market (mixed) one
  - Milestones
- Changes in the role of the government
  - Public Sector's formation
  - Privatisation
  - New fiscal policy
- Discussion

## Some history...

- Until 1918, Austro-Hungarian Epire, Bohemia and Moravia were probably most industrialised parts (Skoda Pilsen: heavy industry, armaments), glass, textile, light industry...
- 1918-1938, "First Republic", democracy, one of most developed countries in that time, however a heavy impact of Great Depression (1928-1934). Weapons, transportation vehicles, glass, textile, shoemaking (Bata)...,

### ...continued

- 1938-1945 Occupation, World War II, a lot of damages (certainly not that much like Germany...)
- 1945-1948 Rebuilding, National Front Government, Nationalisation of German property, Coal mines, Heavy industry, Foreign Aid (UNRA), Devastating drought (1947)
- 1948 "Winning February" communist took all power – people's democracy, socialism (1960). Five-year plans, Industrialisation of Slovakia, Nationalisation of everything. Private sector almost disappeared.

### Socialist Economy

- · Centrally planned (five years plans)
- Private sector non existing
- Starting from late 60's some attempts for reforms, economic incentives, "chozrasčot"
- The growth of the economy was based on an output from heavy industry, coal mines, metallurgy, engineering, large constructions (dams), cement, energetic...
- A member of Council for Mutual Economic Co-operation (USSR, Eastern European countries, Viet-Nam, ...
- A clear lag behind Western democracies in terms of standard of living.
- Environmental impacts (mainly northern parts of the country)

	Resource allocation	Currency	Ownership	Prices	Main trade partners
Socialist	Centrally planned by the government	Not- convertible	National – state	regulated	USSR, COMECOP
Transformati on Period (1990-20)	Semistate banks (bank socialism) until 2001 when last major banks became fully private	Convertible (fixed on DM and \$) – early nineties	foreign investment, privatisation (details see below)	deregulation with several exceptions (housing, energies)	Germany, EU (old markets were lost, surprisingly fast recovery in some industries – car producers.
Market	"Market"	Convertible (floating)	mixture like anywhere else	deregulated	dtto

## **Current Czech Economy**

growth:	inflation:	unemploy ment	balance of payments	Total public expen d.		
close to 3%	below 2%	reached 10%	overall deficit	over 48%		
Has started actually rise in 1999. Serious depression in 1996-1997	Core inflation even lower - price increase because of deregulations	this January	trade balance in a heavy deficit (although getting better) balance of capital flows – surplus (quite attractive for foreign investment)	increased from 41% in 1998 – left wing government struggling with "burned country"		

### Changed role of the Government

- from state monopoly to plurality in many branches of social services – building up a real Public Sector
- from directive commands and plan to organising, standard legal environment, and economic incentives
- from preferred state ownership to an equal treatment for all kinds of ownership
- from the tough centralism to some decentralisation within government levels (stronger local govern.'s position)
- · lower level of redistribution

### Building up a New Public Sector

(Principles of the Public Sector Transformation - PST)

- diminishing of and changes in the general economic role of the government – the PS was created by reduction (a key question was "What should stay in government hands…")
- privatisation, plurality cream skimming, fears from losing a control....
- new fiscal and budget policy (ambitious goals)
- · new social policy social, health care, education reforms
- · public administration reform

#### Privatisation

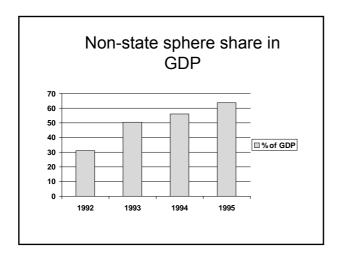
- The specific nature of privatisation it was a tool of eliminating a major systemic feature of the communist system - primarily ideological objectives!
- Government's top priority was to privatise the public sector quickly and she did – naturally with some unpleasant consequences – tunneling, unclear structure of owners, a large share of semigovernmental agencies and banks....

#### Privatization - methods

- · restitution
- "small-scale" privatization (services)
- "large-scale" privatisation (in order to privatise large industrial enterprises)
  - They have either been sold directly to preapproved buyers or transformed into jointstock companies whose shares were sold either
    - · directly to investors
    - or through voucher privatisation.

## Privatization – a magnitude

- the share of the private sector was not higher than 4.2% of GDP before 1990
- less than 2% of registered property was private
- 63% of GDP from private sector in 1995
  - 85% services
  - 90% agriculture
  - 40% industrial output
- much higher now



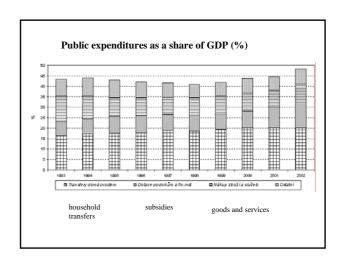
### Privatization 2

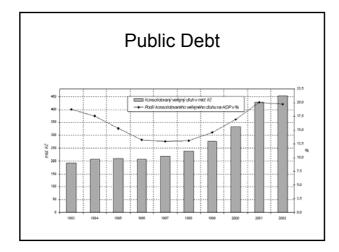
- "small" privatization in 1990 (services)
- · two waves of a coupon privatization
- 8.5 mil. stock-holders after 1995
- major owners banks and investment funds
- massive foreign investment

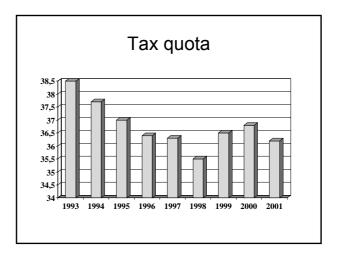
"Capitalism without a capital..."

## Fiscal policy strategy '93

- graduate decline in the general budget's share on GDP
- · balanced public budgets
- stabilized public debt at current nominal level
- a new tax system based on a neutrality, equity, and simplicity







# Social policy strategy

- reform of the social benefit system
  - means tested allowances
- · reform of the health care system
  - public insurance
  - market incentives