#### Participation and tolerance

Lecture 6

### Three forms of participation

- Voting
- Contentious politics
- Civil society

#### **Election turnout**

### Paradox of voting

- You should vote if benefits > costs
  - Costs = time and effort (C)
  - Benefits = money, job if party wins
  - p = probability of being decisive vote
  - Vote if pB-C>0
- But p = 0, your vote is almost never decisive
- Therefore you rationally shouldn't vote

# Do we learn anything from rational model?

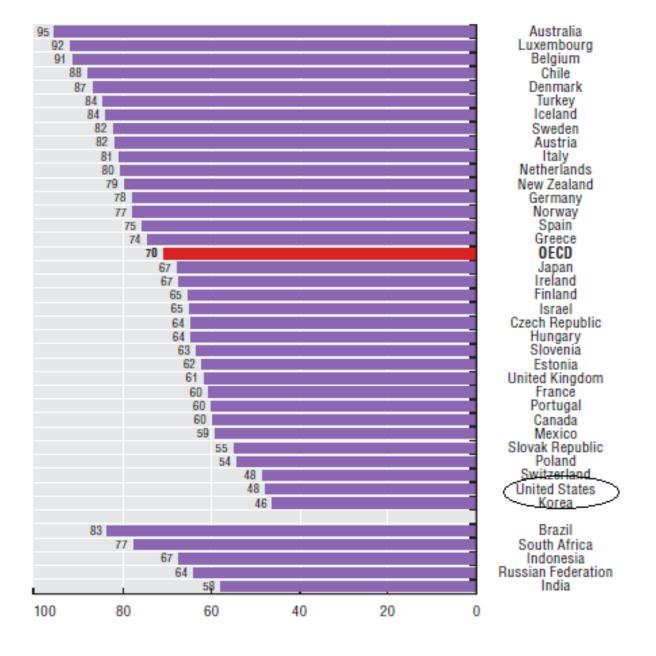
- Higher costs => lower turnout
  - Difficult registration or voting procedures
  - More frequent voting
- More competitive elections (higher p) => higher turnout
- But still no reason to vote
- How to think of benefits?
  - Can add an extra term: D for civic duty
  - Thus: pB C + D

#### **Another view of benefits**

- Benefits not just personal
- If my candidate wins, it benefits many, many people
  - Let's say benefit = 5000 Kc and 5 million
     people benefit, then B = 2,500,000,000 Kc
- Voting decisions are usually motivated by beliefs about social benefits not individual
  - Sociotropic versus pocketbook voting

# Turnout in advanced democracies

- Average level of 70%
- Declines from 80% in 1960s & 1970s to 60-70% today
- More declines among young people



#### **Explanations for variation**

- Lower stakes of elections
- Cultural shift?
- Compulsory voting in some countries
- Proportional representation
  - More choices
  - More opportunities to be decisive vote
  - But less clarity of results

#### Postcommunist turnout

- High turnout in first elections: >80%
- Declining turnout since: range from 40% to 80%

Figure 1 Over-time turn out change by election importance

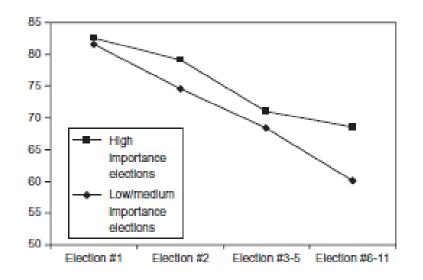
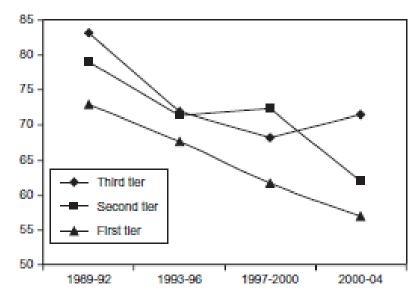
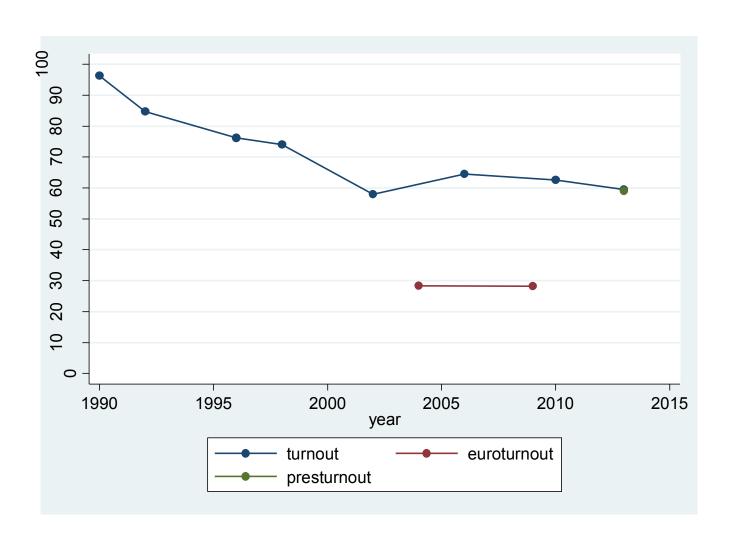


FIGURE 2 Over-time turnout change by EU integration tier



#### **Czech turnout**



### Why? Did it matter?

- Has Czech politics stabilized at low level?
  - What changed in early 2000s?
  - Accession to EU
- What would energize voters?
- Who was helped and hurt?

# Explanations for Czech turnout

- Disenchantment
  - Initially excitement, optimism
  - Now corruption, economic problems
- Importance of elections
  - Decline after entering EU
  - Higher for more important institutions
  - Increase when democratization

# Ways you can increase turnout

Key is social environment

- Make voters feel wanted
  - Personal invitation, live conversation on phone
- Build on existing motivation
  - Call back those who are interested
- Show voters that others are watching
  - Remind them that there is a public record

#### What works and doesn't work

#### **Works**

- Door-to-door canvassing
- Telephone contact with live person

#### Doesn't work

- Direct mail
- Leaflets
- Robocalls
- Email

# Do we want to increase turnout?

- Who doesn't vote?
  - Uneducated
  - Uninformed
  - Young
  - Poor (except India poor vote more)
- Will they improve our choices?
- But turnout as sign of legitimacy

#### **Turnout inequalities**

Turnout Inequality

1.37 - 1.71

1.14 - 1.36

0.99 - 1.13

0.87 - 0.98

0.69 - 0.86

Figure 1: Turnout Inequality Across the World

Notes: Ratio of turnout amongst the top quintile to turnout amongst the bottom quintile on a wealth index. Data are missing for countries with a cross-hatch. The construction of the wealth index is described in Section 3.

### Contentious politics

### Contentious politics rising?

- Increase in percentage of people who:
  - Sign petitions
  - Participate in boycotts
  - Participate in demonstrations
- Why does this increase when voting declines?
- But still a small number

# Why do people participate in contentious politics?

- Resources
  - Education, money, time
  - Sense of efficacy
- Mobilization by politicians and movements
  - Social networks

#### Postcommunist patience

- Big mystery is lack of protest given economic problems & corruption
  - Signed a petition: 21% versus 58% in West
  - Participated in boycott: 5% versus 12%
  - Participated in demonstration: 13% vs 19%
  - Compare Latin America: riots & demonstrations
- Why?
  - Older citizens
  - Alternative sources of income
  - Fewer urban poor

### Civil society

### Tocqueville's Argument

- Need voluntary groups for democracy to work
  - Worry that expanding bureaucracy will overwhelm atomized citizens
  - Groups enable citizens to defend themselves against government and limit what government needs to do

# How does civil society help government work better?

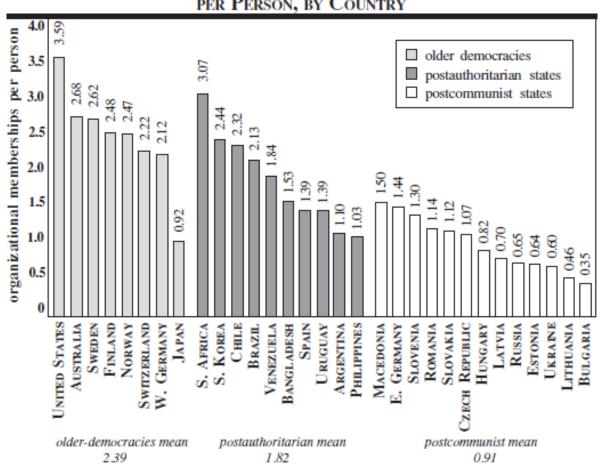
- Creates trust and cooperation among people
  - Government can work with light touch:
     efficiency
- People aware of public policy and able to express interests
  - Government can be more responsive
- Could there be tradeoffs?

# Weakness of postcommunist civil society

- Average number of organizational memberships
  - Sports, church, unions, political party, environmental, professional, charitable
- Western Europe: 2.4 organizations/person
- Latin America: 1.8
- Postcommunist: 0.8

#### Civil society in postcommunist Europe

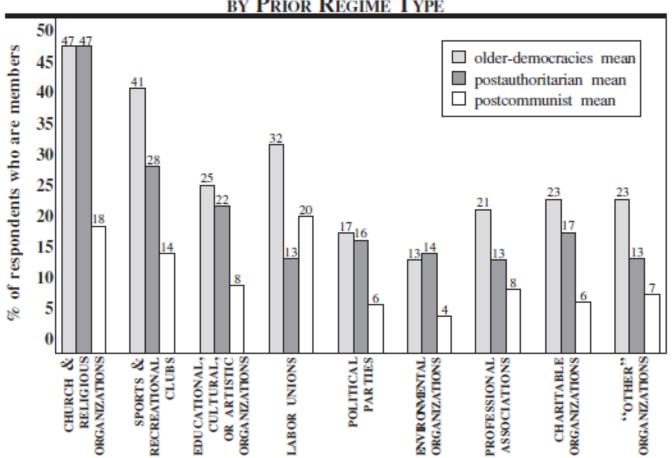
FIGURE 1—AVERAGE NUMBER OF ORGANIZATIONAL MEMBERSHIPS PER PERSON, BY COUNTRY



Source: 1995-97 World Values Survey.

### Types of organizations

FIGURE 2—MEMBERSHIP IN NINE TYPES OF ORGANIZATIONS, BY PRIOR REGIME TYPE



Source: 1995–97 World Values Survey.

### Why so weak?

- Marc Morje Howard: past experiences from communism
  - Lack of trust
  - Disappointment from transition
  - Persistence of friendship networks
- But shouldn't this disappear over time?
- Do you join clubs/organizations? Why?
   Why not?

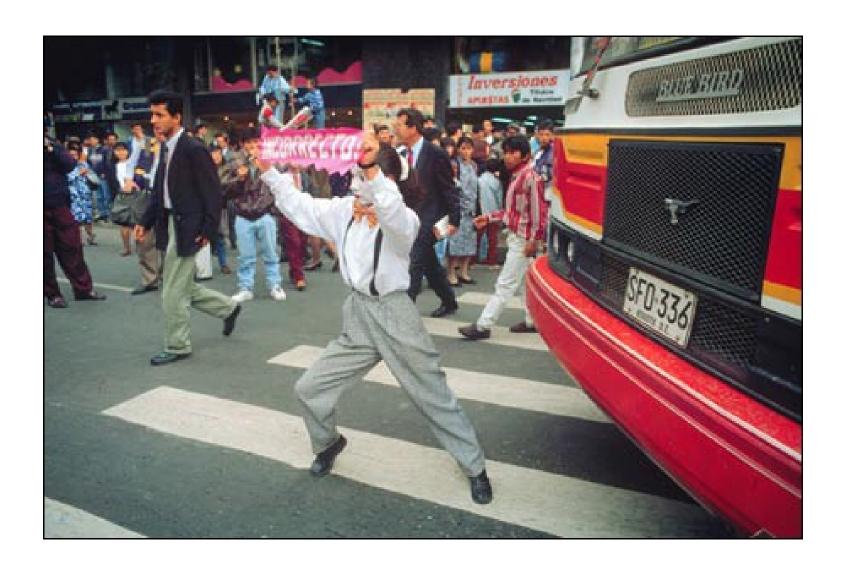
## How does civic community get started?

- Collective Action Problem: everyone benefits and individual contribution doesn't matter
- Social context key (social capital)
  - Where strong norms, networks, and trust, then civic community flourishes
- Virtuous circle versus vicious circle

### **Creative leadership?**

- Antanas Mockus mayor of Bogota
  - 7000 community security groups
  - Homicide down 70%
  - Traffic fatalities down 50%
  - Drinking water provision up from 79% to 100%



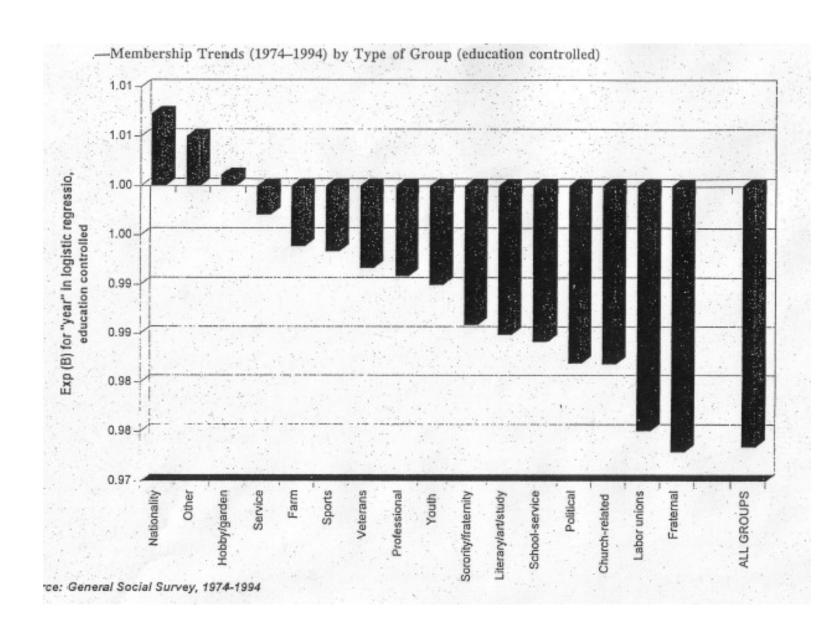






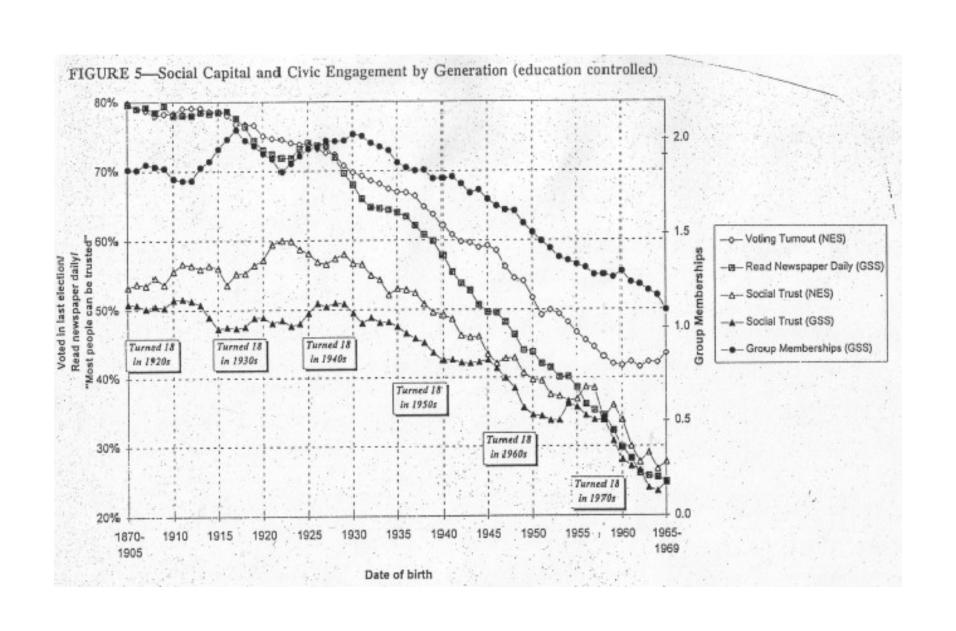
#### America the leader?

- Traditionally very strong associational life
- But large decline in last 50 years
- Do new organizations make up for this?
  - Contributing money versus attending a rally
- Bowling alone?



# Why has social capital declined in America?

- Time and money pressures?
- Mobility?
- Changing role of women?
- Eclipse of traditional family?
- Rise of welfare state?
- Generational effects
  - Yes, long civic generation born between
     1910s and 1940s participates much more



### What happened?

- Television
  - 1950: 10% of homes, 1959: 90% of homes
- TV viewing strongly and negatively correlated with trust and membership; destroys social capital

 When you are on your deathbed, are you going to say: "My one regret in life is that I didn't watch more TV."

### What can you do?

- Surprise a neighbor by making a favorite dinner
- Help fix someone's flat tire
- Join an organization
- Sing in a choir
- Perform in a volunteer theater
- Attend parades
- Read the local news faithfully
- Pick it up even if you didn't drop it
- Buy a big hot tub
- Attend gallery openings
- More at <u>www.bettertogether.org</u>

### Tolerance

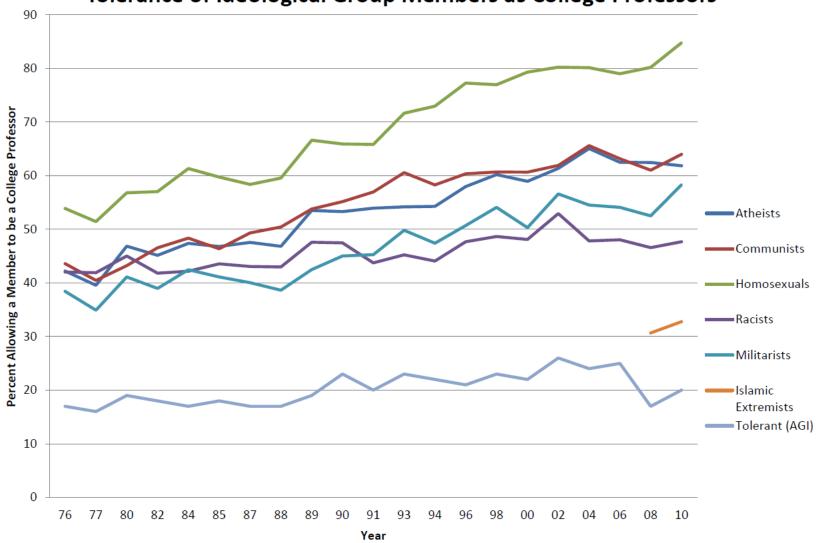
### Measuring tolerance

- Abstract:
  - Do you agree with freedom of speech?
  - Do you support rights for minority?
- Least-liked group
  - Which group do you like least: communists, atheists, fascists, homosexuals, racists, etc.
  - Should this group be allowed to... hold a rally, run for office, give political speeches

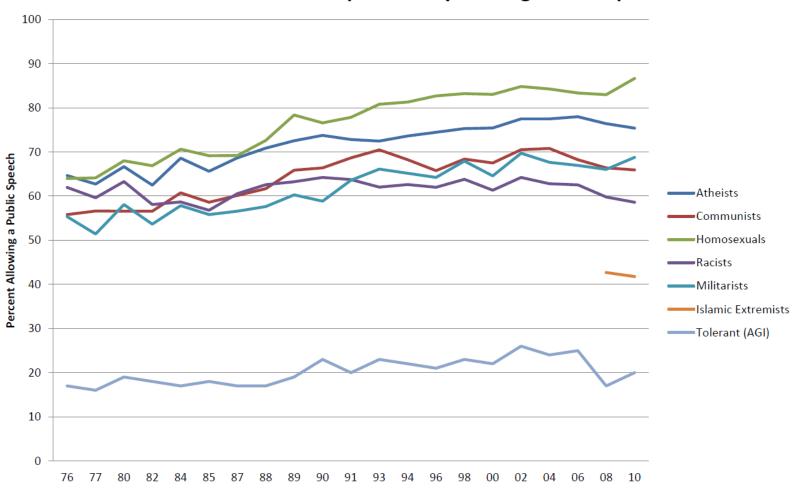
### Levels of tolerance

- Initial studies: not as high as expected
- Despite abstract support for tolerance, less tolerance of disliked groups
- Trend over last 50 years is positive

#### **Tolerance of Ideological Group Members as College Professors**



#### **Tolerance of Public Speeches by Ideological Groups**



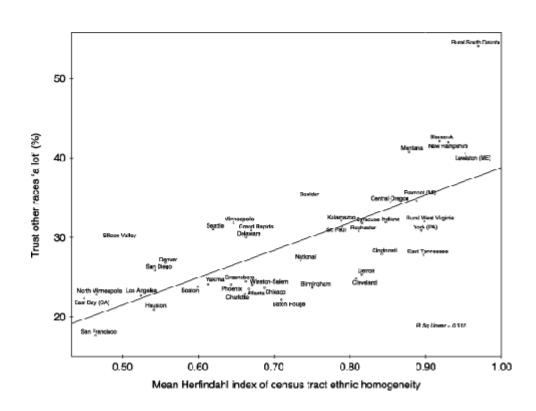
### **Determinants of tolerance**

- Portrayal of group/ideas by media & elite threatening or not
- Support for democratic norms
- Personality
  - Negative: insecurity, dogmatism, extroversion,
  - Positive: openness to experience, trust

### Recent work by Putnam

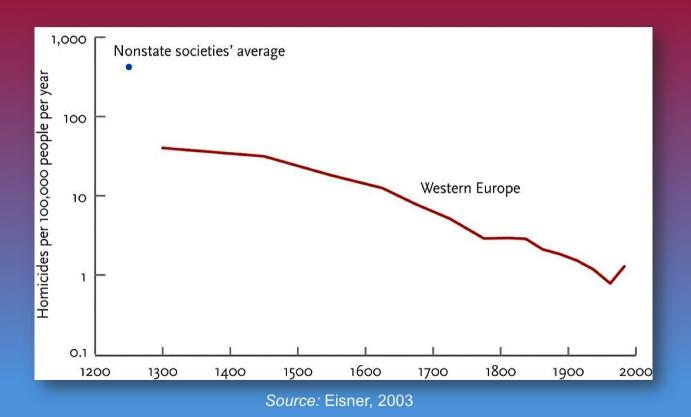
- Finds that more diverse communities have
  - Less trust both between and within groups
  - Lower participation and volunteering
  - Less happiness and fewer friends
  - More time watching TV
- Contradicts both contact hypothesis and conflict hypothesis

## Ethnic homogeneity & trust



# But also long-term decline in violence





## Why?

- Leviathan: power of state
- Commerce: mutual benefit
- Feminization: more respect for women
- Cosmopolitanism: literacy, media see perspective of others
- Reason: come to see futility of violence