Securing Critical Infrastructure

MVV60K Cybersecurity Law

Jakub HARAŠTA

Introduction

• Complex issue on the intersection of policy, politics, technology, law, culture etc.

Objects vs. processes

• Procedure

Definitions

Infrastructure

• Roads, bridges, water supply, sewers, oil supply, energy grid

• Take time to watch "Infrastructure: Last Week Tonight with John Oliver (HBO)" on YouTube

Critical Infrastructure

 "[a]ssets that are essential for the functioning of a society and economy." (Wiki)

- Critical infrastructure vs. Infrastructure?
 - Time / circumstances

Critical Infrastructure (law) - US

• Patriot Act of 2001 – 42 USC 5195c(e):

"Systems and assets, whether physical or virtual, so vital to the United States that the incapacity or destruction of such systems and assets would have a debilitating impact on security, national economic security, national public health or safety, or any combination of those matters."

(consequence-oriented definition of criticality)

Critical Infrastructure (policy) - US

• Critical Infrastructure is essential to "economy, security, and way of life" (The White House, The National Strategy to Secure Cyberspace, 2003)

Critical Infrastructure (policy) - EU

• Proposal for a Council Framework Decision on Combatting Terrorism, COM2001 521 final (EC, 2001):

Attack on critical infrastructure is "causing extensive destruction of a Government of public facility, a transport system, an infrastructure facility, including information system, a fixed platform located on the continental shelf, a public place or private property likely to endanger human life or results in major economic loss."

(note the distinction between income-generating and non-income-generating objects)

Critical Infrastructure (policy) - EU II

 Communication from the Commission to the Council and the European Parliament – Critical Infrastructure Protection in the fight against terrorism, COM2004 702 final (EC, 2004)

Critical Infrastructure is defined as "those physical resource services, and information technology facilities, networks and infrastructure assets, which, if disrupted or destroyed, would have a serious impact on the health, safety, security or economic well-being of citizens or effective functioning of governments."

Critical Infrastructure (law) - EU

- Directive 2008/114/EC:
 - Distinction between Critical Infrastructure and EU Critical Infrastructure
 - Critical Infrastructure "means an asset, system or part of thereof located in Member States which is essential for the maintenance of vital societal functions, health, safety, security, economic or social well-being of people, and the disruption or descturction of which would have a significant impact in a Member States as a results of the failure to maintain those functions."
 - EU Critical Infrastructure is "critical infrastructure located in Member States the disruption or destruction of which would have a significant impact on at least two Member States. The significance of the impact shall be assessed in terms of crosscutting criteria. This includes effect resulting from cross-sector dependencies on other types of infrastructure."
 - Per principles of the EU Law, national CI is out of the scope

Criticality

Why ,critical '?

- What is labelled as critical matters, because of:
 - Resources
 - Attention
 - Oversight
 - Procurement

Resources

- Not enough money
 - Gaps between what is needed and what is provided in billions of USD in virtually every single country

 Policy-setting, legal definitions, critical infrastructure – allocation of resources

- What kind of resources?
 - Money, personnel, intelligence agencies (threat monitoring) ...

Attention

- What is ,critical' is ,important'.
- If ,important' does not work, it is an issue.

• Media coverage, opposition parties, mobilisation potential for voters etc.

Exercises / preparation

Oversight

Often private owners

- Originally public monopols, then liberalisation
 - Tragedy of ,commons' (UK railway system)
- If CI, then requirements!

Proportionality issue

Procurement

• Easy procurement procedure in case of disaster/emergency response

- Difficult procurement procedure in case of technology acquisition
 - E.g. Huawei/ZTE

Broad (Strategic) and Narrow (Operative)

Broad Definition

• Anything can be critical infrastructure, if it is important etc.

- In the past, CI often physical, clearly delineated and entrenched physical security
- Shift to holistic approach after 9/11 (Pursiainen, 2009)

• Function, consequence – critical proces?

Operative procedures

 From broad norm (what is critical infrastru application (is this critical infrastructure?)



New definitions, but old mindset.

Critical procedures symbolised by critical assets.

- What is critical infrastructure in delivery of drinking water?
- What is the difference between CZ and Israel?

Operative Guidelines (CZ)

- Framed by 432/2010 Sb.
- Some sectors are critical
 - Energy, Water management, food industry and agriculture, health services, transport, communication and information systems, financial market and currency, emergency services and public administration
- Something in sectors is critical (sector criteria)
- If something happens to an asset, and consequences reach certain gravity, it is critical (cross-cutting criteria)
- Fun fact: hospitals are critical if they have at least 2500 beds

Interdependence

• Broad definition – accounts for interdependencies

- Operative guidelines not so much...
 - Assets represent processes that we would like to maintain, therefore assets are critical

Types of interdependencies (Rinaldi 2001)

- Physical Connection
 - Power plants require coal, therefore coal mines may be critical in terms of technology and/or policy, but power plants might be critical in terms of technology and/or policy and/or law
- Cyber connection
 - Status depends on information transmitted through information infrastructure
- Geographic connection
 - Proximity (environmental event can lead to state changes in all of them)
- Logical Proximity
 - Human decision-making; variable in one infrastructure affects different infrastructure

Cyber interdependence

- Czech legislation:
 - If cyber affects critical infrastructure asset, it is critical (law)

- Why did we choose to regulate this interdependency?
 - Prioritization etc.

Conclusion

- Infrastructure
- Critical Infrastructure
- Criticality in law/policy/technology (simulations)
 - Hypes and issues
- Highly Complex
- Who should decide on what is critical? Policy-makers, politicians, lawyers or computer/system scientists?

References

- C. Pursiainen, The challenges for European critical infrastructure protection, *Journal of European Integration*, vol. 316, pp. 721–739, 2009.
- S. Rinaldi, J. Peerenboom and T. Kelly, Identifying, understanding and analyzing critical infrastructure interdependencies, *IEEE Control Systems* vol. 216, pp. 11–25, 2001.

Thank you for your attention.

Feel free to contact me at

jakub.harasta@law.muni.cz