

# Legal Protection of Competition Economic Dependence

Michal Petr Office for the Protection of Competition



## **Unilateral Conduct**

#### **Standard Competition Law Regulates:**

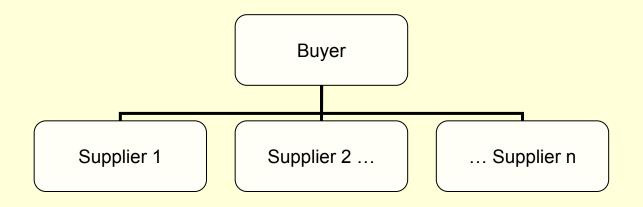
- Multilateral Conduct Collusion
- Unilateral Conduct Market Power
  - Abuse of Dominance / Monopolisation
  - ,absolute" power within the Market independence on other undertakings / consumers



# ad Unilateral Conduct

### ¿¿ "relative" Market Power ??

- independence on suppliers
- suppliers are ,,economically dependant"





# **Economic Dependence**

- Is the Competition ,,sufficiently" distorted?
- Is unfair-competition regulation enough?
- Is there a need for specific regulation?



# Economic Dependence in the EU Law

- Not covered by Competition Law
- Relevance acknowledged by the EP
- Wider concept of unilateral conduct on national level endorsed by Regulation 1/2003



# Economic Dependence in the EU

- 1973 Germany
- "Robust" Regulation (France, Germany, Italy, Portugal, Spain)
- Market Chains Abuse (Great Britain food sector, Hungary, Slovakia)



# (i) Portugal

Insofar as it may affect the <u>functioning of the market</u> <u>or the structure of the competition</u>, one or more undertakings shall not engage in the <u>abusive</u> <u>exploitation</u> of the economic dependence on it or them of any supplier or client on account of the <u>absence of an equivalent alternative</u>



# ad Portugal

The following in particular may be considered abusive: a) Any of the forms of behaviour laid out in Article 4 (1)

b) The <u>unjustified cessation</u>, total or partial, <u>of an</u> <u>established commercial relationship</u>, with due consideration being given to prior commercial relations, the recognised usage in that area of economic activity and the contractual conditions established.



# (ii) Hungary - törvény a kereskedelemröl

- Specifically for supermarket chains
- Significant market power *jelentös piaci erö* 
  - refers to a market situation as a consequence of which the dealer becomes or has become a contracting partner for the supplier which the letter is <u>unable to reasonably evade at</u> <u>forwarding its goods and services to the customers</u> and which is able... to influence ... market access of a product or a group of products
  - turnover 100 bil. HUF



# (ii) Hungary - törvény a kereskedelemröl

- Prohibited abuse of SMP, e.g.
  - Unjustifiably discriminating against suppliers
  - Unjustifiably restricting suppliers access to sales opportunities
  - Imposing unfair conditions on suppliers, which result in a distribution of risks one-sidedly benefiting the dealer
  - Unjustifiably altering contract terms to the detriment of suppliers
  - Charging fees for listing, services not demanded by supplier
- Ethical Codex



# Is it a Problem of Farmers?

- Most discussions concerned with supermarket chains and their suppliers of agricultural products
- Can this "dependence" be solved by relaxing antitrust rules?



# Agriculture in EU Competition Law

- Art. 42 TFEU: rules on competition shall apply to production of and trade in agricultural products <u>only to the extent determined</u> <u>by the Council</u>, taking into account the objectives
  - Increased agricultural production
  - Fair standard of living for agricultural community
  - Stabilized markets
  - Reasonable price for consumers
- Reg. 1184/2006 (26/26):
  - *Articles 81 to 86 of the Treaty ... shall ... apply to practices referred to in Articles 81(1) and 82 of the Treaty*



# Ad Regulation 1184/2006

- Article 81(1) of the Treaty **shall not apply** to such of the agreements ...
  - as form an integral part of a national market organisation
  - *or are necessary for attainment of the objectives of CAP*
- In particular ... production or sale of agricultural products or the use of joint facilities for the storage, treatment or processing of agricultural products, and under which there is **no obligation to charge identical prices**



# *T* – 217/03 "French Beef"

- drop of beef consumption due to "mad cows disease"
- protests of farmers demands to reduce import, increase prices
- government-supported agreement
- CFI: prohibited agreement; penalty 60 % reduced



### Czech Republic

- History: Specific "agricultural" exemptions
- New *economic dependence* Act



# 1. The "Parliamentary" Amendment

### \* Art. 1 (8) CA

- This <u>Act shall not apply</u> to actions of undertakings in the field of production of and trade in agricultural products provided they act <u>in compliance with the law of the European</u> <u>Communities</u>
- Does it mean: *The Act does not apply when EU Competition Law is <u>not</u> breached?*



## ad The "Parliamentary" Amendment

### \* Art. 6 (1) (c) CA

- The prohibition of agreements pursuant to Article 3(1) <u>shall not apply to</u> ... agreements of sales organizations and associations of agricultural producers on sale of unprocessed agricultural commodities
- <u>BUT</u> Art. 6 (2) CA: not agreements on prices



# "Agricultural Exemption"

#### Art. 4 (2) CA

- same regime as BER
- can it be used in practice?



# 2. Economic Dependence

#### The Never Ending Story

- 1999 the Office
- 1999 2006 MPs
- 2005 the Office "enhanced quantification"
  - Supplier supplies at least 1/3 of its production
  - Buyer buys at the most 1% of its demand



3. Significant Market Power

#### 2007 MP proposal, separate act

- Hungarian inspiration
- SMP if 2 bil. CZK turnover (rebuttable)
- Prohibited to abuse, but what does it mean?
- Obligatory Ethical Codex, but what should be inside?



### SMP enacted

- In force from: 1 February 2010
- Agricultural products only
- No ethical codex
- Abuse prohibited, if <u>systematic</u> and susceptible to have as its <u>object or effect distortion of</u> <u>competition</u>
- "typical" prohibited conduct: Annexes
- will it be abandoned?



### Thank you for your attention ...



<u>michal.petr@compet.cz</u> <u>www.compet.cz</u>